

¹ Survey on the Status of Abandoned Animals in Seoul City, 2013

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⁴ *Received: 8 December 2015 Accepted: 5 January 2016 Published: 15 January 2016*

⁶ **Abstract**

⁷ In Seoul City, the rate of households with a cat or dog was 17.9

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⁹ **Index terms**— abandoned animal population; animal protection law; animal registration system; APMS;
¹⁰ TNR.
¹¹ 2012, unpublished data). Based on a survey of 1000 households in Seoul City, it was estimated that
¹² approximately 640,000 households (1 to 6) had a cat or dog. When we included the households that were
¹³ willing to raise a companion animal, this number climbed to 800,000 households (1 in 5) [1].

¹⁴ In 2013, the total number of abandoned animals was 97,197 in Seoul City, of which, 62,119 (63.9%) were
¹⁵ dogs and 34,103 (35.1%) were cats, and the cost to manage abandoned animals climbed to 1 billion Korean Won
¹⁶ (KW) per year. Lately, conflicts between residents, who have companion animals and those who do not, are very
¹⁷ frequent. Additionally, intentional abandonment of animals is an increasing phenomenon in Korea and worldwide
¹⁸ [2,3,4,5,6,7].

¹⁹ Abandoned animals raise social issues, because of the frequent incidents of infectious diseases, such as dog
²⁰ ascaris (*Toxocara canis*) and rabies [8, ??,10], which are transmissible to humans from bite injuries by abandoned
²¹ animals, or contaminated drinking water from the dead bodies of abandoned animals. Moreover, necessary
²² financial and human resources have been continuously increasing, since the implementation of the Animal
²³ Protection Law, which regulates the management of abandoned animals from capture to care.

²⁴ According to the Animal Protection Law, the abandonment of an animal can be reported to a district office.
²⁵ District officers go to the place of abandonment, capture the animal, take it to a shelter within the district, and
²⁶ place an announcement for at least 7 days, in order the owner to get informed and be able to take the animal back
²⁷ (Animal Care Management System, <http://www.animal.go.kr>). If the owner does not appear within 10 days from
²⁸ the day of the announcement, the District Government takes ownership of the animal and a post-management plan
²⁹ is applied, which includes adoption, natural death, or euthanasia. By 2013, 19 out of 25 District Governments in
³⁰ Seoul City had made trust agreements with the Korean Animal Rescue and Management Association (KARMA)
³¹ and 6 District Governments had entrusted local veterinary clinics and the Veterinary Association with the care
³² of abandoned animals (Seoul City Metropolitan Animal Protection 2013, unpublished data).

³³ The rate of abandoned dogs and cats had been increasing in Korea, thus in 2004 a rescue program for I.
³⁴ Introduction n the past few year, the standard of living increased in Korea along with the number of one-person
³⁵ households, which led to an increase in the number of companion animals that attracted increasingly more public
³⁶ attention (Korean Statistical Information Service, <http://kosis.kr/>). In Seoul City, the rate of households with
³⁷ a cat or dog was 17.9%, and the number of households with a companion animal was estimated to 3,590,000 in
³⁸ 2013. In the same year, the number of companion dogs was 4,400,000 and of companion cats was 1,160,000 in
³⁹ Korea (Korea Social Economic Institute I (www.animal.go.kr)).

⁴⁰ abandoned animals was implemented in 25 districts of Seoul City. The initial rate of abandoned animals was
⁴¹ estimated at 13,000 per year, which increased significantly in 2010 at 18,624 and thereafter it decreased slowly
⁴² at 15,229 in 2011 and at 13,556 in 2012 (Seoul City Metropolitan Animal Protection 2013, unpublished data).

⁴³ Approximately 50% of the abandonments occur due to the problematic animal behavior, such as loud barking,
⁴⁴ improper urination, and excessive behaviors that offend their owners and destroy emotional bonds between
⁴⁵ humans and animals [11]. Nevertheless, the problem goes even deeper; many people buy companion animals
⁴⁶ imprudently just for their attractive look, do not train them and abandon them, when their behavior becomes
⁴⁷ problematic or their care is harder than expected, especially within a residential environment. Sympathy and
⁴⁸ responsibility for animals are two essential tools to tackle the problem of abandonment [12].

2 III. RESULTS

49 The objective of this study was to inform the public and to obtain necessary data for developing a policy to
50 manage abandoned animals. We conducted a survey and data analysis on the occurrence, monthly population
51 change, breed, sex, age, and health condition (normal or abnormal) of abandoned dogs and cats that were rescued
52 and managed by KARMA, local veterinary clinics and the Veterinary Association in each district.

53 1 II. Methods

54 In this study, the occurrence, monthly population change, breed, sex, age, and health condition (normal or
55 abnormal) of abandoned dogs and cats in each district of Seoul City in 2013 were surveyed based on data
56 obtained from the website of the Animal Protection Management System, Animal and Plant Quarantine Agency
57 (www.animal.go.kr). Health condition was divided into two categories, normal and abnormal. As abnormal was
58 characterized any irreversible or critical condition, such as serious external injury (fracture or bleeding), virus
59 infection, skin disease or when the animal was moribund.

60 2 III. Results

61 In 2013, out of 11,320 abandoned animals in total, 7,772 (68.66%) were dogs and 3,548 (31.34%) were cats. The
62 occurrence of abandoned cats and dogs in each district was also analyzed and results are shown in Figure 1. The
63 districts that had the highest occurrence of abandoned dogs were Gwanak-gu (528 dogs), Yangcheon-gu (460
64 dogs), and Eunpyeong-gu (448 dogs), while abandoned cats appeared more frequently in Yongsan-gu (606 cats),
65 Mapo-gu (463 cats), and Gwanak-gu (412 cats). On the contrary, the districts that had the lowest occurrence of
66 abandoned dogs were Jongno-gu (145 dogs), Jung-gu (148 dogs), and Seongdong-gu (192 dogs), while abandoned
67 cats appeared less frequently in Gangdong-gu (17 cats), Dongjak-gu (19 cats), and Yangcheon-gu (28 cats).

68 The occurrence of abandoned cats and dogs per 1,000 households in each district was also analyzed and results
69 are shown in Figure 2. The districts that had the highest occurrence of abandoned dogs per 1,000 households
70 were Yongsan-gu (4.61 dogs), Gangbuk (3.43 dogs), and Jung-gu (3.24 dogs), while abandoned cats appeared
71 more frequently per 1,000 households in Yongsan-gu (7.01 cats), Mapo-gu (3.27 cats), and Junggu (3.11 cats).
72). On the contrary, the districts that had the lowest occurrence of abandoned dogs per 1,000 households were
73 Gangnam-gu (0.98 dogs), Songpa-gu (1.49 dogs), and Nowon-gu (1.53 dogs), while abandoned cats appeared less
74 frequently per 1,000 households in Gangdong-gu (0.11 cats), Dongjak-gu (0.13 cats), and Yangcheon-gu (0.18
75 cats).

76 According to the Animal Protection Law and post-management plan of abandoned animals, out of 7,772
77 abandoned dogs 3,428 (44.11%) were euthanized, 2,044 (26.30%) were returned to their owners, 1679 (21.60%)
78 were adopted, and 431 (5.80%) died naturally (Figure 3). The districts that had a higher rate of adoption
79 compare to that of euthanasia were Gwanak-gu, Mapo-gu, and Yongsan-gu (Figure ??). Additionally, out of
80 3,351 abandoned cats, 837 (23.59%) were euthanized, 60 (1.69%) were returned to their owners, 897 (25.28%)
81 were adopted, and 1,557 (43.88%) died naturally (Figure 3). The districts that had a higher rate of adoption
82 compared to the rate of natural death were Gwanak-gu, Yongsan-gu, Dongjak-gu, Yangcheon-gu, and Gangnam-
83 gu (Figure ??). It is noteworthy that the rate of dogs that returned to their owners was higher by 24.61% than
84 that of cats (Figure 3).

85 The monthly occurrence of abandoned cats and dogs was analyzed and results are shown in Figure 6. The
86 months that had the highest occurrence of abandoned dogs were August (11.34%), July (10.87%), and May
87 (10.36%), abandoned cats appeared more frequently in May (16.91%), June (14.88%), and July (14.15%).

88 A summary of data on breed, sex and health condition of abandoned dogs are presented in Table 1. Out
89 of 7,772 abandoned dogs, 5,450 (70.12%) were purebreds and 2,322 (29.88%) were crossbreds took up of 7,772
90 abandoned dogs, while 3,446 (44.34%) were female and 4,326 (55.66%) were male. The number of male dogs was
91 higher than that of female dogs. Normal dogs were 5,279 (67.92%) and abnormal dogs were 2,493 (32.08%). The
92 number of normal dogs was double than that of abnormal dogs. Regarding the age of abandoned dogs, 3,473
93 (44.69%) were 0-2 years old, 1,999 (25.72%) were 3-5 years old, 1,214 (15.62%) were 6-8 years old, and 1086
94 (13.97%) were older than 9

95 Volume XVI Issue I Version I G years. Results showed that younger dogs were more likely to be abandoned
96 than older dogs.

97 Out of 5,450 purebred dogs, 4,252 (78.02%) were small-sized dogs were, 1021 (18.73%) were middle-sized dogs,
98 and 177 (3.25%) were big-sized dog. Out of 4,252 small-sized dogs, 1,454 (26.68%) were Maltese, 888 (16.29%)
99 were Shih Tzu, 724 (13.28%) were Poodle, and 598 (10.97%) were Yorkshire Terrier (Table 2).

100 A summary of data on breed, sex and health condition of abandoned cats are presented in Table 3. Out of
101 3,548 abandoned cats, 308 (8.68%) were purebreds, 119 (3.35%) were crossbreds, and 3,121 (87.97%) were Korean
102 Shorthair, while 1,748 (49.27%) were female and 1800 (50.73%) were male. The number of female cats did not
103 differ significantly from the number of male cats. Normal cats were 1,990 (56.09%) and abnormal were 1,558
104 (43.91%). The number of normal cats was higher than that of abnormal cats. Regarding the age of abandoned
105 cats, 3,325 (93.71%) were 0-2 years old, 183 (5.16%) were 3-5 years old, 38 (1.07%) were 6-8 years old and 2
106 (0.06%) were older than 9 years. Results showed that the majority of abandoned cats were infant cats. Out of
107 308 purebred cats, 126 (40.91%) were Persian and 88 (28.57%) were Turkish Angora (Table 4).

108 Others; American Curl, Balinese, Bengal, Ragdoll

109 3 IV. Discussion

110 The objective of this study was to obtain necessary data for effectively tackling the problem of abandoned
111 animals in Seoul City. The occurrence, monthly population change, breed, sex, age, and health condition (normal
112 or abnormal) of abandoned dogs and cats in each district of Seoul City in 2013 were surveyed based on data
113 obtained from the website of the Animal Protection Management System, Animal and Plant Quarantine Agency
114 (www.animal.go.kr). Overall, out of 11,320 abandoned animals, 7,772 (68.66%) were dogs and 3,548 (31.34%)
115 were cats.

116 In 19 districts abandoned animals were rescued and managed by KARMA and in 6 districts (Gwanak-gu,
117 Geumcheon-gu, Dongjak-gu, Mapo-gu, Yangcheon-gu, and Yongsan-gu) by local veterinary clinics and the local
118 Veterinary Association. In these 6 districts, the occurrence of abandoned animals was higher, but at the same
119 the rate of adoption was also higher, while the rates of euthanasia or of natural death were lower than in the
120 other 19 districts, which shows that management of abandoned animals was more effective.

121 Out of 7,772 abandoned dogs, 4,252 (78.02%) were purebred, small-sized dogs, probably because they are more
122 suitable for residential environment such as apartments or villas. Abandoned purebred dogs were Maltese, Shih
123 Tzu, Poodle, Yorkshire Terrier, and Miniature Schnauzer, breeds that constitute 70% (210,000 dogs) of the total
124 companion dog sales in Korea (Korea Industry and Economy Laboratory 2006).

125 Out of 7,772 abandoned dogs, 3,446 (44.34%) were female and 4,326 (55.66%) were male. The number of male
126 dogs was higher than that of female dogs; because it is harder to toilet-train male dogs than female dogs, and also
127 they are more loud and wander around in heat, characteristics that annoy both the owners and their neighbors
128 [13].

129 Data showed that 5,279 (67.92%) dogs were normal, 2,385 (30.69%) dogs were under 1 year old, and most of
130 them were abandoned in July and August. These results showed that dogs were abandoned during the summer
131 vacation period, not because they were unhealthy, but possibly because their care was harder than expected.

132 Out of 3,548 abandoned cats, 308 (8.68%) were purebreds, 119 (3.35%) were crossbreds, and 3,121 (87.97%)
133 were Korean Shorthair. In Korea, the rate of purebred cats has been increasing, but Korean Shorthair is still the
134 most popular breed [14]. It is generally difficult to distinguish abandoned and feral Korean Shorthair, because the
135 latter breed naturally and live independently in Seoul City. It is noteworthy that the rate of dogs that returned to
136 their owners was higher by 24.61% than that of cats, which may suggest that most of Korean Shorthair were feral
137 and not abandoned cats. Abandoned cats under 3 months old were 2,375 (71.43%) and cats that died naturally
138 were 1557 (43.88%). March, May and June are the major reproduction months in cats [15], so this explains the
139 reason that Korean Shorthair occurred most often in May (16.91%), June (14.88%), and July (14.15%), and
140 also the high probability of feral infant cats (except of those subjected to TNR) to be classified and managed as
141 abandoned cats.

142 According to the Animal Protection Law (Article 13), cats that breed naturally and live independently are
143 not subjects of protection, but of TNR to control their population and are excluded from rescue and care. But
144 as a result feral cats are still treated as abandoned animals.

145 Animal registration system has been implemented in 53 cities and counties 2008 and 195,808 dogs were
146 registered until 2011. As a result, the rate of abandoned animals that returned to their owners increased, return
147 time shorted and the occurrence of abandoned dogs decreased. Animal registration system has been extended
148 nationwide since January 1, 2013. Out of 1,273,563 dogs, 479,147 have been registered since then and the rate
149 of registration has been continuously increasing.

150 In Taipei, Taiwan, the Bureau of Animal Protection tightened up animal care education and Federal
151 Government supported neutralization of animals. As a result, 70% of companion animals were registered and the
152 occurrence of abandoned animals decreased sharply (Taipei City Animal Protection Office, Ministry of Health
153 and Welfare 2013, unpublished data).

154 In Tokyo, Japan, dog registration system has been implemented since 1985. As a result, more than 50% of
155 dogs have been registered, and the occurrence of abandoned dogs decreased by 83% (Tokyo Animal Center 2012,
156 unpublished data).

157 In Ottawa, Canada and New South Wales, Australia, animal registration system has been implemented both
158 for dogs and cats (Seoul Metropolitan Government 2013, unpublished data). If animal registration system for cats
159 is enforced, it will help to distinguish domestic cats from feral cats, manage them more effectively and decrease
160 the occurrence of feral cats.

161 In Conclusion, to tackle the problem of abandoned animals, first, a new regulation of companion animal
162 sellers and owners should be included in the Animal Protection Law to strengthen their responsibility; second,
163 education programs on animal rights should be implemented; third, potential owners should be informed on the
164 basic physiological and ethological characteristics of companion animals before they adopt them. Additionally, an
165 effective management system should be imposed on every phase of animal production, distribution, and sale.

166 Abandoned animal management can be improved, if new animal care centers are developed and managed
167 directly by Seoul City Metropolitan Government as happens in Taipei and Tokyo, and also volunteer work is
168 encouraged for a more transparent and effective management. We suggest that new convenient animal care
169 centers should be constructed, a positive animal protection policy should be established and education on animal
170 rights should be promoted. This is the first report that surveyed the characteristics of abandoned animals that

3 IV. DISCUSSION

171 rescued and managed by Seoul City Metropolitan Government, and results can be used to effectively tackle the problem of abandoned animals in Seoul City and hence in Korea. ^{1 2}



Figure 1: G

172

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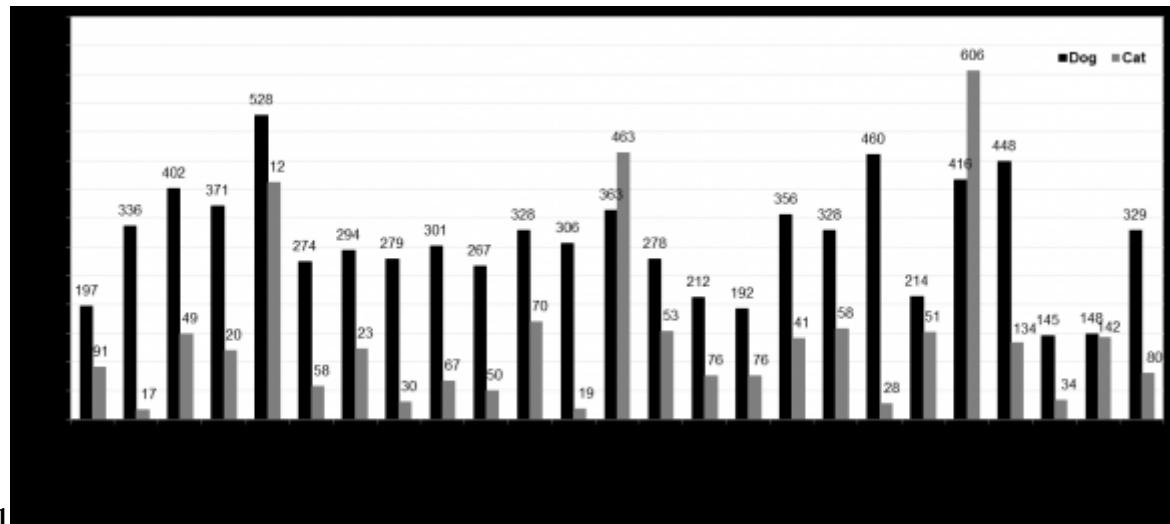


Figure 2: Figure 1 :

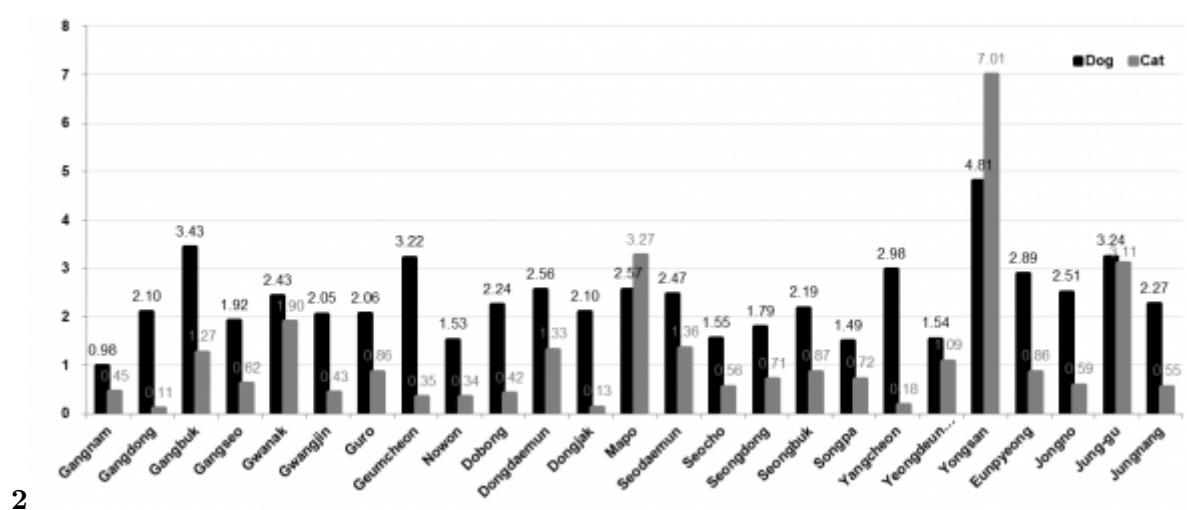


Figure 3: Figure 2 :G

3 IV. DISCUSSION

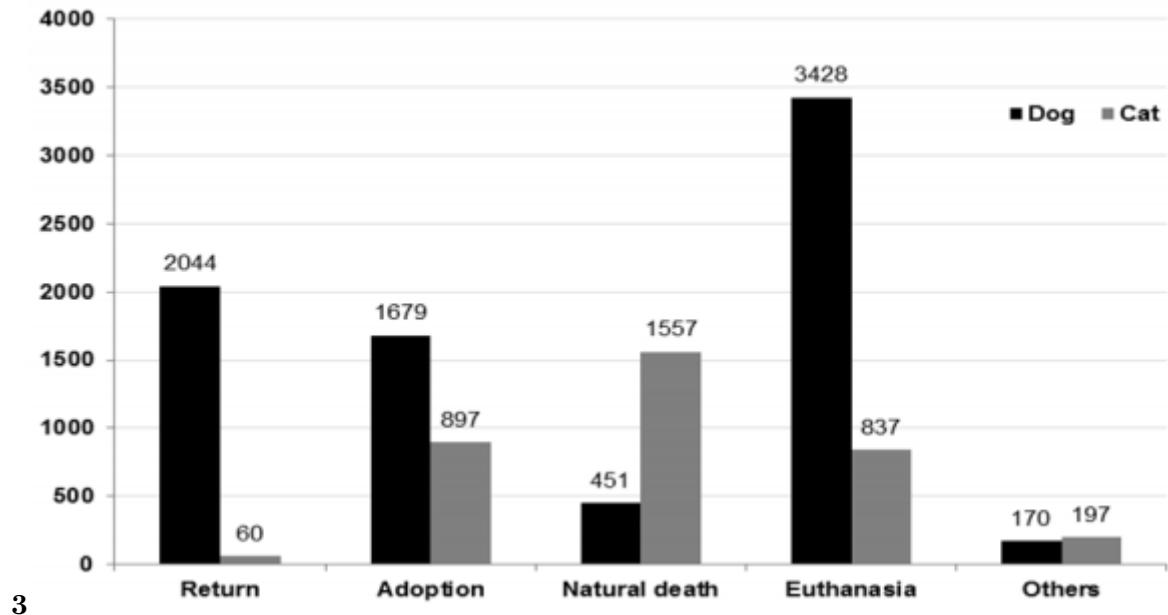


Figure 4: Figure 3 :

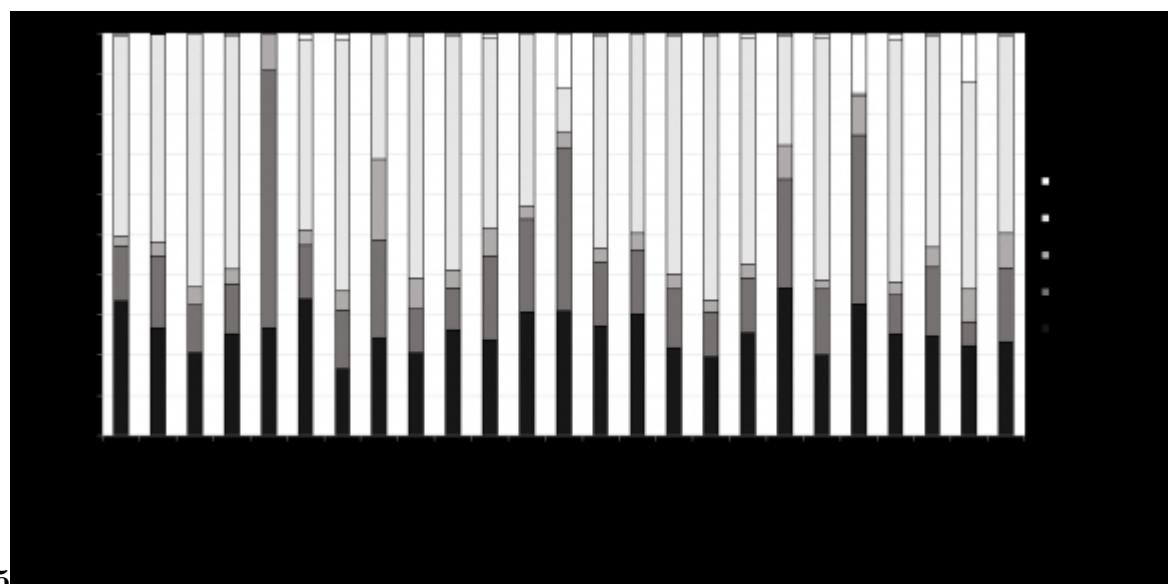
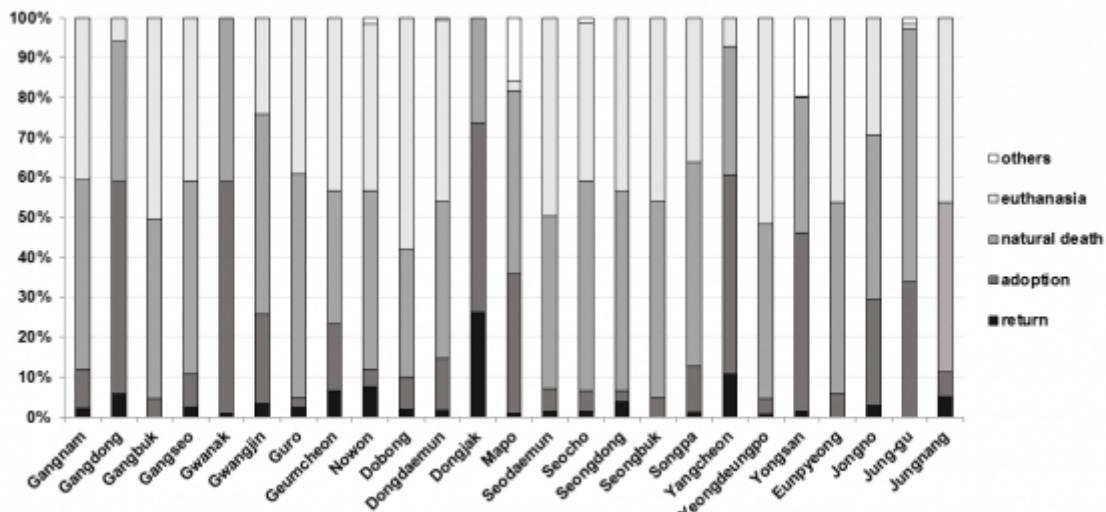


Figure 5: Figure 4 :Figure 5 :G



6

Figure 6: Figure 6 :

1

	Breed	Sex	Physical		Age(year)
			Condition observed		
Pure (No.)	Cross	Female	normal	abnormal	0-2
5,450	2,322	3,446	5,279	2,493	3,473
(%)	(%)	(%)	(%)	(%)	(%)
70.12	29.88	44.34	55.66	67.92	44.69
				32.08	25.72
					15.62
					13.97

Figure 7: Table 1 :

2

City in 2013

[Note: ? *Standard for FCI (Federation Cynologique Internationale)]

Figure 8: Table 2 :

3

	Breed	Sex	Physical		Age(year)
			Condition observed		
Pure (No.)	Cross	Korean short hair	normal	abnormal	0-2
308	119	3,121	1,748	1,800	1,558
(%)	(%)	(%)	(%)	(%)	(%)
8.68	3.35	87.97	49.27	50.73	43.91
					93.71
					5.16
					1.07
					0.06

Figure 9: Table 3 :

4

Breed	No. (%)
Persian	126 (40.91)
Turkish Angora	88 (28.57)
Russian Blue	39 (12.66)
Siamese	29 (9.42)
Scottish Fold	8 (2.60)
American Shorthair	7 (

Figure 10: Table 4 :

173 .1 V. Acknowledgments

174 This research was supported by Seoul Metropolitan Government, Korea in 2013

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